

Justification Review Document Amendment

Description of Acquisition: Axway Software Maintenance and Support for DCMA Information Technology Directorate.

Statutory Authority: 41 U.S.C. 1901, as prescribed in FAR 13.501(a), Limited Source (Brand Name)

Estimated Contract Amount Base & All Options: \$423,652.50

Period of Performance:

Base: 9/26/2016 to 9/25/2017

Option Year 1: 9/26/2017 to 9/25/2018

Option Year 2: 9/26/2018 to 9/25/2019

Option Year 3: 9/26/2019 to 9/25/2020

Option Year 4: 9/26/2020 to 9/25/2021

Required Review Signatures: The below have reviewed this J&A and find the justification adequate to support other than full and open competition.

Procurement Center Director:	Janice L. Addison	ADDISON.JANICE. LOUISE. 0
Procurement Analyst	Melissa A. Rios	RIOS.MELISSA.A NNE.
DCMA Software License Compliance Manager:	Erin K. Finkes	FINKES.ERIN. K.
Legal Counsel: >SAT	Michael E. Sainsbury	SAINSBURY.MICH AEL.EDWARD.
Competition Advocate:	Sallee S. Justis	JUSTIS.SALLEE. S.

LIMITED SOURCE JUSTIFICATION

1. **Contracting Office:** Defense Contract Management Agency (DCMA), Procurement Center, Fort Lee, Virginia.
2. **Type of Contract Action:** This is a new firm-fixed price contract that will utilize FY16 operations and maintenance (O&M) funds for the base period and current O&M funds for the options.

3. Description of Supplies/Services:

On-going maintenance and support for Axway Desktop Validator, Responder, and Repeater Server software previously acquired from Axway, Inc. (formerly Tumbleweed Communications Corporation).

Amendment to update the description of supplies as described below:

CLIN	Description	MFG Part Number	Qty	POP
0001	VA Repeater Server Support	EVA-MA-S-999999-RP-P	10	9/26/2016-9/25/2017
0002	VA Desktop Validator Standard-Premium Support	EVA-MA-D-999999-DV-P	16000	9/26/2016-9/25/2017
0003	VA Responder Support	EVA-MA-S-999999-VA-P	3	9/26/2016-9/25/2017
0004	VA Enterprise Desktop Validator Support Renewal	EVA-MA-S-999999-DC-P	163	9/26/2016-9/25/2017
0005	VA Desktop Validator Enterprise** New Lic**	EVA-LA-S-999999-DC-X	13000	9/26/2016-9/25/2017
Option Period 1				
1006	Premier-Level Maintenance, VA Responder - OPT YR 1	OPT-YR-1	1	9/26/2017-9/25/2018
Option Period 2				
2006	Premier-Level Maintenance, VA Responder - OPT YR 2	OPT-YR-2	1	9/26/2018-9/25/2019
Option Period 3				
3006	Premier-Level Maintenance, VA Responder - OPT YR 3	OPT-YR-3	1	9/26/2019-9/25/2020
Option Period 4				
4006	Premier-Level Maintenance, VA Responder - OPT YR 4	OPT-YR-4	1	9/26/2020-9/25/2021

4. **Authority Cited:** No Change from initial J&A

5. **Reason for Authority Cited:** No Change from initial J&A
6. **Efforts to Obtain Competition:** No Change from initial J&A
7. **Fair and Reasonable Cost Determination:** No Change from initial J&A
8. **Market Research Conducted:** No change from initial J&A
9. **Other Factors:** No Change from initial J&A
10. **Sources:** No Change from initial J&A
11. **Actions Taken to Remove Barriers:** No Change from initial J&A

Technical/Requirements Certification:

I certify that the supporting data under my cognizance, which are included within this justification, are accurate and complete to the best of my knowledge and belief.

Name: David Benson
Title: IT Project Manager

BENSON.DAVID
.M. Digitally signed by
BENSON.DAVID M.

Fair and Reasonable Price Determination/Contracting Officer Certification:

I hereby determine that the price for this action will be fair and reasonable and the memorandum detailing the Fair and Reasonable Price Determination will be included in the contract file documentation. I certify that this J&A is accurate and complete to the best of my knowledge and belief.

Name: Christopher M. Moore
Contracting Officer

MOORE.CHRISTO
PHER.M. Digitally signed by
CHRISTOPHER M. MOORE

Justification Approval

Based on the foregoing justification, I hereby approve the procurement of Axway Software maintenance and support on an other than full and open competition basis, pursuant to the authority of 41 U.S.C. 1901, as prescribed in FAR 13.501(a), Sole Source (including Brand Name), provided that funds are available, or will be available, and that the services and products herein described have otherwise been authorized for acquisition.

APPROVED:

MOORE.CHRISTO
PHER.M. Digitally signed by
CHRISTOPHER M. MOORE

Name: Christopher M. Moore
Contracting Officer

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Option Year 3: 9/26/2019 to 9/25/2020

Option Year 4: 9/26/2020 to 9/25/2021

Required Review Signatures: The below have reviewed this J&A and find the justification adequate to support other than full and open competition.

Procurement Center
Director:

Janice L. Addison

ADDISON.JANICE.L
OUISE. Digitally signed by ADDISON.JANICE.LOUISE.

Procurement Analyst

Melissa A. Rios

RIOS.MELISSA.ANN
E. Digitally signed by RIOS.MELISSA.ANNE.11

DCMA Software License
Compliance Manager:

Erin K. Finkes

FINKES.ERIN.K. Digitally signed by FINKES.ERIN.K.

Legal Counsel:
>SAT

Michael E. Sainsbury

SAINSBURY.MICHAEL
.EDWARD. Digitally signed by SAINSBURY.MICHAEL.EDWARD.1

Competition
Advocate:

Sallee S. Justis

JUSTIS.SALLEE.S. Digitally signed by JUSTIS.SALLEE.S.

LIMITED SOURCE JUSTIFICATION

1. **Contracting Office:** Defense Contract Management Agency (DCMA), Procurement Center, Fort Lee, Virginia.
2. **Type of Contract Action:** This is a new firm-fixed price contract that will utilize FY16 operations and maintenance (O&M) funds for the base period and current O&M funds for the options.
3. **Description of Supplies/Services:** On-going maintenance and support for Axway Desktop Validator, Responder, and Repeater Server software previously acquired from Axway, Inc. (formerly Tumbleweed Communications Corporation).

Anticipated Cost of Requirement: Estimated Cost Base Year: \$91,523.50
 Option Year 1: \$76,885.64
 Option Year 2: \$80,965.39
 Option Year 3: \$85,013.65
 Option Year 4: \$89,264.32
 Base & All Options: \$423,652.50

OCSP required maintenances are as follows:

CLIN	Description	MFG Part Number	Qty	POP
0001	VA Desktop Validator Standard-Premium Support	EVA-MA-D-999999-DV-P	3000	9/26/2016-9/25/2017
0002	Desktop Validator Enterprise-Premium Support	EVA-MA-S-999999-DC-P	100	9/26/2016-9/25/2017
0003	VA Responder Support	EVA-MA-S-999999-VA-P	4	9/26/2016-9/25/2017
0004	VA Repeater Support	EVA-MA-S-999999-RP-P	10	9/26/2016-9/25/2017
0005	VA Standard Desktop Validator Support Renewal	EVA-MA-D-999999-DV-P	13000	9/26/2016-9/25/2017
0006	VA Enterprise Desktop Validator Support Renewal	EVA-MA-S-999999-DC-P	130	9/26/2016-9/25/2017
Option Period 1				
1001	VA Desktop Validator Standard-Premium Support	EVA-MA-D-999999-DV-P	3000	9/26/2017-9/25/2018
1002	Desktop Validator Enterprise-Premium Support	EVA-MA-S-999999-DC-P	100	9/26/2017-9/25/2018
1003	VA Responder Support	EVA-MA-	4	9/26/2017

		S-999999-VA-P		9/25/2018
1004	VA Repeater Support	EVA-MA-S-999999-RP-P	10	9/26/2017 9/25/2018
1005	VA Standard Desktop Validator Support Renewal	EVA-MA-D-999999-DV-P	13000	9/26/2017 9/25/2018
1006	VA Enterprise Desktop Validator Support Renewal	EVA-MA-S-999999-DC-P	130	9/26/2017 9/25/2018
Option Period 2				
2001	VA Desktop Validator Standard-Premium Support	EVA-MA-D-999999-DV-P	3000	9/26/2018 9/25/2019
2002	Desktop Validator Enterprise-Premium Support	EVA-MA-S-999999-DC-P	100	9/26/2018 9/25/2019
2003	VA Responder Support	EVA-MA-S-999999-VA-P	4	9/26/2018 9/25/2019
2004	VA Repeater Support	EVA-MA-S-999999-RP-P	10	9/26/2018 9/25/2019
2005	VA Standard Desktop Validator Support Renewal	EVA-MA-D-999999-DV-P	13000	9/26/2018 9/25/2019
2006	VA Enterprise Desktop Validator Support Renewal	EVA-MA-S-999999-DC-P	130	9/26/2018 9/25/2019
Option Period 3				
3001	VA Desktop Validator Standard-Premium Support	EVA-MA-D-999999-DV-P	3000	9/26/2019 9/25/2020
3002	Desktop Validator Enterprise-Premium Support	EVA-MA-S-999999-DC-P	100	9/26/2019 9/25/2020
3003	VA Responder Support	EVA-MA-S-999999-VA-P	4	9/26/2019 9/25/2020
3004	VA Repeater Support	EVA-MA-S-999999-RP-P	10	9/26/2019 9/25/2020
3005	VA Standard Desktop Validator Support Renewal	EVA-MA-D-999999-DV-P	13000	9/26/2019 9/25/2020
3006	VA Enterprise Desktop Validator Support Renewal	EVA-MA-S-999999-DC-P	130	9/26/2019 9/25/2020
Option Period 4				
4001	VA Desktop Validator Standard-Premium Support	EVA-MA-D-999999-DV-P	3000	9/26/2016 9/25/2017
4002	Desktop Validator Enterprise-Premium Support	EVA-MA-S-999999-	100	9/26/2016 9/25/2017

4003	VA Responder Support	DC-P EVA-MA-S-999999-VA-P	4	9/26/2016 9/25/2017
4004	VA Repeater Support	EVA-MA-S-999999-RP-P	10	9/26/2016 9/25/2017
4005	VA Standard Desktop Validator Support Renewal	EVA-MA-D-999999-DV-P	13000	9/26/2016 9/25/2017
4006	VA Enterprise Desktop Validator Support Renewal	EVA-MA-S-999999-DC-P	130	9/26/2016 9/25/2017

4. **Authority Cited:** 41 U.S.C. 1901, as prescribed in FAR 13.501(a), Sole Source (including Brand Name)
5. **Reason for Authority Cited:** Axway responder servers, Axway desktop validators, and Axway Repeater (enterprise and standard) software currently is in use as part of the Validation System for DCMA enterprise Public Key Infrastructure (PKI) architecture. These services support the DoD PKI program. The maintenance is provided directly to various Department of Defense (DoD) networks or to organizations for redistribution throughout their domains. This software is part of a suite of products used to insure the maximum interoperability with clients deployed throughout the Agency. DCMA owns and manages Axway products including VA Desktop Validator, Desktop Validator Enterprise, VA Responder, and VA Repeater. Axway software is proprietary and the maintenance and support are only available from the Original Equipment Manufacturer (OEM) or authorized resellers of the brand name product. No other vendors or distributors can legally obtain access to the software nor make duplicate copies since copyrights and patent laws protect it. The purchase of the maintenance and support is required by the terms and conditions of the OEM for existing DCMA infrastructure.
6. **Efforts to Obtain Competition:** The mandatory sources (Federal Prison Industries, AbilityOne, Enterprise Software Initiatives) were searched and no sources were located. Additional Market Research was conducted via internet search engine, prior contracts for similar services, SBA Dynamic Search and review of the Axway partner search site. Market research revealed contractors authorized as Axway re-sellers that are capable of fulfilling this requirement.
7. **Fair and Reasonable Cost Determination:** The price will be determined fair and reasonable based on a comparison of historical contract pricing and/or competition.
8. **Market Research Conducted:** In addition to the research discussed in item 6 above, market research was conducted to determine if there were any viable alternatives to Axway maintenance. None were located.

9. Other Factors:

- a. Contract Number(s) and date(s) for last award: S5105A-11-C-0009
- b. Competitive status of the actions in (a): SDVOSB set-aside
- c. Authority for other than full and open competition previously used – attach a copy of the previous acquisition J&A: n/a
- d. If prior award was competitive, explain the changed circumstances that lead to this requirement becoming non-competitive: Previous contract was for the basic software, which was solicited as a SDVOSB. Once the software was purchased and installed, the maintenance and support became proprietary.
- e. Explain any unusual patterns which are revealed by purchase history (e.g., several consecutive, urgent buys): None

10. Sources: Four Points Technology, Affigent LLC, CDW-G, Carahsoft Technology and ESVA, Inc.

11. Actions Taken to Remove Barriers: DCMA will conduct thorough market research to define the requirement, and to identify additional potential products and sources, before a new requirement for validation system software is issued.

Technical/Requirements Certification:

I certify that the supporting data under my cognizance, which are included within this justification, are accurate and complete to the best of my knowledge and belief.

Name: David Benson
Title: IT Project Manager

BENSON.DAVID.M Digitally signed by BENSON.DAVID.M

Fair and Reasonable Price Determination/Contracting Officer Certification:

I hereby determine that the price for this action will be fair and reasonable and the memorandum detailing the Fair and Reasonable Price Determination will be included in the contract file documentation. I certify that this J&A is accurate and complete to the best of my knowledge and belief.

Name: Christopher Moore
Contracting Officer

MOORE.CHRISTOPHER.M Digitally signed by MOORE.CHRISTOPHER.M

Justification Approval

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APPROVED:

MOORE.CHRIST
OPHER.M.

Digitally signed by
MOORE.CHRISTOPHER.M.

Date: 2016.06.01 08:27:43 -04'00'

Christopher M. Moore
Contracting Officer